

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 ONY-00 /013 W

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R 181514Z AUG 76

FM AMEMBASSY LISBON

TO SECSTATE WASHDC 8254

S E C R E T SECTION 1 OF 2 LISBON 5640

EUR ONLY

E.O. 11652: XGDS-3

TAGS: MILI, MASS, PO

SUBJ: FY 78 SECURITY ASSISTANCE PROGRAM FOR PORTUGAL

REF: (A) MELTON-ROWELL TELECON, (B) STATE 170688 (DTG 161432Z

JUL 76), (C) STATE 08691 (DTG 100023Z APR 76)

SUMMARY: THIS MESSAGE CONTAINS PRELIMINARY RECOMMENDATIONS
FOR THE FY-78 SECURITY ASSISTANCE BUDGET PRESENTATION (REF A).
END SUMMARY.

1. ALTHOUGH WE CAN NOT COMPLETELY DEFINE SECURITY ASSISTANCE
REQUIREMENTS AT THIS TIME, THE EMBASSY AND MAAG HAVE PUT
TOGETHER THE FOLLOWING RECOMMENDATIONS FOR USE IN PREPARING
THE FY-78 BUDGET PRESENTATION.

2. NEED FOR MILITARY ASSISTANCE: IN LINE WITH REF (B)
EMBASSY ASSESSMENT IS THAT THERE IS NOW AND IN THE FORESEEABLE
FUTURE A NEED FOR A MODEST AND BALANCED GRANT AID
MILITARY ASSISTANCE PROGRAM FOR PORTUGAL. EMBASSY
BELIEVES THAT OUR MODEST EFFORTS IN THIS AREA TO DATE
HAVE PAID BIG DIVIDENDS. WHILE EMBASSY DOES NOT EXPECT
A RAPID PACE IN THE MOVEMENT OF THE PORTUGUESE ARMED
FORCES TOWARD PROFESSIONALISM, THERE IS A NEED TO PROVIDE
ADEQUATE INCENTIVE AND ENCOURAGEMENT TO ASSIST THE ARMED
FORCES IN ACHIEVING THE GOAL OF A PROFESSIONAL NATO
ORIENTED MILITARY ESTABLISHMENT COMMITTED TO THE SUPPORT
OF A PRO-WESTERN CONSTITUTIONAL DEMOCRACY.

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3. SURVEY TEAMS AND AD HOC GROUP: A US AIR FORCE TEAM HAS COMPLETED ITS SURVEY OF THE PORTUGUESE AIR FORCE AND THE REPORT IS BEING DISTRIBUTED. A US ARMY TEAM CONDUCTING A SURVEY OF THE PORTUGUESE ARMY WILL COMPLETE IN-COUNTRY WORK ON AUG 19. A US NAVY TEAM IS SCHEDULED TO BEGIN AN IN-COUNTRY SURVEY IN LATE SEPTEMBER. THE NATO AD HOC GROUP HELD A MEETING ON JULY 29, AND A GERMAN TEAM IS MAKING A SURVEY OF THE PORTUGUESE ARMY CONCURRENTLY WITH THE US TEAM. EMBASSY DOES NOT EXPECT THAT RESULTS FROM THE SURVEYS AND THE AD HOC GROUP WILL BE AVAILABLE IN TIME TO PROVIDE SPECIFIC INPUTS FOR THE FISCAL YEAR 78 BUDGET SUBMISSIONS.

4. PROPOSED PROGRAM: EMBASSY ASSUMES THAT PART OF THE PACKAGE OUTLINED BELOW WILL BE PROVIDED BY OTHER ALLIANCE MEMBERS. IN VIEW OF VARIABLES, HOWEVER, AND IN VIEW OF LEAD TIMES INVOLVED, BELIEVE IT WORTHWHILE TO IDENTIFY REQUIREMENTS IN THIS CABLE. THE RECOMMENDED PROGRAM COULD ALSO BE USED AS PART OF THE AZORES BASE NEGOTIATIONS SHOULD THAT BE NECESSARY. IN VIEW OF THE FOREGOING AND IN KEEPING WITH REF (B) WE MAKE THE FOLLOWING SUGGESTIONS FOR THE FY 78 SECURITY ASSISTANCE PROGRAM.

A. ARMY

(1) RATIONALE. THE MATERIEL AND TRAINING PROGRAMS OUTLINED IN THE FOLLOWING PARAGRAPHS ARE DESIGNED TO SUPPORT A WELL-BALANCED, PARTIALLY AIR TRANSPORTABLE, INFANTRY BRIGADE AS PART OF THE PORTUGUESE ARMED FORCES MODERNIZATION PROGRAM. THE MODERNIZATION PROGRAM IS TO BE CONDUCTED IN THREE PHASES. PHASE I WOULD PROVIDE A TRAINING PACKAGE TO BE COMPLETED DURING FY 77. PHASE II WOULD BEGIN IN FY 78 A PROGRAM TO PROVIDE THE BRIGADE WITH BASIC END ITEMS OVER A FIVE-YEAR PERIOD. PHASE III WOULD COMPLETE THE MODERNIZATION PROGRAM, INCLUDING LONG LEAD TIME ITEMS. THE COST OF MATERIEL TO EQUIP THE BRIGADE IS ESTIMATED AT \$60 MILLION. THE FY 78 ARMY PROGRAM INCLUDES A CONTINUATION OF TRAINING IN THE US AND TRAINING TO INTRODUCE THE NEW EQUIPMENT. THE MATERIEL PROGRAM INCLUDES SUPPORT FOR THE PHASE I TRAINING PACKAGE AND THE

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FIRST INCREMENT OF THE BRIGADE END ITEMS.

(2) FY 1978 PROGRAM TOTAL \$15.77 MIL

(A) TRAINING (\$1.13 MIL)

-- CONTINUATION OF REGULAR

TRAINING PROGRAM .48

-- SPECIAL TRAINING REQUIRED

FOR NEW EQUIPMENT .65

(B) MATERIEL (\$14.64 MIL)

-- SUPPORT FOR PHASE I AND
PREVIOUSLY PROVIDED
EQUIPMENT .19
-- AMMUNITION FOR PHASE I
EQUIPMENT .45
-- EQUIPMENT TO BEGIN PHASE
II 12.0

(BASIC LINE ITEMS - COMBAT VEHICLES AND RADIOS)

-- CONCURRENT SPARE PARTS FOR
PHASE II (FY 78)
EQUIPMENT 1.2
-- AMMUNITION FOR PHASE II
EQUIPMENT .8

B. NAVY

(1) RATIONALE. THE PROPOSAL FOR THE NAVY WILL
FULLY IMPLEMENT THE IMPACT PACKAGE DETAILED REF (B).
THIS PROGRAM CONSISTS OF WHAT CAN BE CONSIDERED A
NORMAL PROGRAM PLUS THE ADDITIONAL ASSISTANCE NECESSARY
TO UNDERTAKE SOME MODERNIZATION. THE NORMAL PORTION
HAS BEEN INCLUDED IN SECURITY ASSISTANCE PLANNING TO
DATE AND INCLUDES .3 MIL FOR TRAINING AND .3 MIL FOR

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INFO OCT-01 ISO-00 ONY-00 /013 W
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R 181514Z AUG 76
FM AMEMBASSY LISBON
TO SECSTATE WASHDC 8255

S E C R E T SECTION 2 OF 2 LISBON 5640

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MATERIEL. THE IMPACT PACKAGE PROJECTS A ONE TIME BUY
OF NECESSARY HULL/MECHANICAL SPARE PARTS TO INITIATE
MAINTENANCE REQUIRED TO UPGRADE ELEMENTS OF THE
SURFACE ASW COMPONENT TO NATO STANDARDS. A ONE TIME
BUY IS RECOMMENDED TO EFFECT ECONOMY OF SCALE
ESPECIALLY SINCE MANY OF THE NEEDED ITEMS WILL RE-

QUIRE RE-TOOLING BY THE CONTRACTOR. THE COMMUNICATIONS EQUIPMENT AND TRAINING IS REQUIRED TO BRING THE NATO COMMITTED FRIGATES TO NATO STANDARDS. PRESENT EQUIPMENT IS OBSOLESCEANT AND DOES NOT PROVIDE PROPER COMMUNICATIONS INTERFACE WITH STANAVFORLANT AND OTHER NATO OPERATING FORCES. IT SHOULD BE NOTED THAT THE DOLLAR FIGURE IS BASED ON A PORTUGUESE NAVY STUDY 3-5 YEARS OLD. THE US NAVY SURVEY TEAM SHOULD BE ABLE TO PROVIDE ASSISTANCE IN THE IDENTIFICATION OF REQUIREMENTS.

(2) FY 1978 PROGRAM TOTAL \$13.1 MIL

(A) TRAINING (\$.8 MIL)

-- MTT AND INDIVIDUAL CONUS
TRAINING NECESSARY TO OPERATE
AND MAINTAIN COMMUNICATION
EQUIPMENT .5
-- CONTINUING NORMAL LEVEL
TRAINING .3

(B) MATERIEL (\$12.3)

-- MECH/HULL SPARE PARTS 5.0
-- COMMUNICATION EQUIPMENT 7.0
-- SUPPORT OF ELECTRONIC
EQUIPMENT .3

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C. AIR FORCE

(1) RATIONALE. THE EQUIPMENT AND TRAINING OUTLINED ARE THE MINIMUM NECESSARY TO INITIATE THE MODERNIZATION OF THE PORTUGUESE AIR FORCE. THIS PROGRAM PROVIDES FOR AN INCREASE IN TRAINING FUNDS TO SUPPORT UNDERGRADUATE PILOT TRAINING, ADVANCED FLYING TRAINING AND OTHER TECHNICAL COURSE COSTS. IN ADDITION, SUFFICIENT MONEY IS PROGRAMMED TO PROVIDE FOR AIRCREW AND MAINTENANCE TRAINING ON NEW TACTICAL FIGHTERS (F-5) AND AIR TRANSPORT (C-130) AIRCRAFT. THIS PROGRAM PROPOSES A MODEST INCREASE IN THE ESTABLISHED MATERIEL PROGRAM. THIS WILL ENABLE THE MAAG TO RESTORE THE SUPPORT OF PREVIOUSLY PROVIDED MAP EQUIPMENT TO COMPENSATE FOR THE LOSS OF THE FY 75 MATERIEL

FUNDS. FINALLY, THIS PROGRAM IMPLEMENTS THE MODERNIZATION PROPOSALS IN REF (B). THESE PROPOSALS ASSUME THE FUNDING OF THREE C-130 AIRCRAFT (TOTALING \$30,000,000) BY A SUPPLEMENTAL TO THE FY 77 BUDGET. THE PROGRAM IS BASED ON THE ASSUMPTION THAT THE PORTUGUESE AIR FORCE (PAF) WILL PURCHASE TWO C-130 AIRCRAFT FOR DELIVERY IN FY 77. ONE ADDITIONAL AIRCRAFT WILL BE REQUIRED IN THE GRANT AID PROGRAM (AT A

COST OF \$10,000,000) TO PROVIDE THE SIX AIRCRAFT
REQUIRED TO SUPPORT THE BRIGADE. THE BEGINNING
DELIVERY OF EIGHTEEN TACTICAL FIGHTER AIRCRAFT (AT
A TOTAL COST OF \$60,000,000) CAPABLE OF PERFORMING A
TACTICAL SUPPORT/FIGHTER INTERCEPTOR ROLE/ANTI-
SHIPPING ROLE IS INCLUDED IN THE FY 78 PROGRAM.

(2) FY 78 PROGRAM TOTAL \$15.3 MIL

(A) TRAINING (\$1.0 MIL)

-- CONUS TRAINING .5

-- F-5 AIRCREW AND MAINTENANCE

TRAINING .2

-- C-130 AIRCREW AND MAINTENANCE

TRAINING .3

(B) MATERIEL (\$14.3 MIL)

-- SUPPORT OF MAP AIRCRAFT .3

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-- F-5 AIRCRAFT (18UE) 12.0

-- C-130 AIRCRAFT (6UE) 2.0

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